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Submission on Proposed Change 1 to the Regional Policy Statement for the Wellington Region

- This is the submission of Hutt City Council on Proposed Change 1 to the Regional Policy Statement for the Wellington Region (operative 2013).
- 2. Our address for service is district.plan@huttcity.govt.nz.
- 3. We could not gain an advantage in trade competition through this submission.
- 4. We wish to be heard in support of this submission at a hearing and will consider making a joint case with others.

Introduction

- 5. Hutt City Council ("HCC" or "the Council") welcomes the opportunity to make a submission on the proposed change ("PC1" or "the proposal") to the Regional Policy Statement for the Wellington Region ("RPS").
- 6. Thank you for the opportunity for officers to provide input on the earlier draft of PC1 and we note that several changes have been made to the proposal that address some of those concerns.
- 7. This submission reflects the views of the elected Council as well as technical matters identified by officers.
- 8. We support this proposal in taking stronger action on addressing climate change, freshwater, indigenous biodiversity protection, natural hazards, and the direction for quality urban intensification. We note with approval that stronger action on climate change reflects our recognition of a Climate Change Emergency.
- Accordingly, we are in support of most of the aims of the proposal, whether they are delivered through the RPS or otherwise.
- 10. However, we provide feedback about a number of the proposed changes including:
 - a. the scope and timing of some of the changes,
 - b. the nature of some of the changes in relation to the role of the RPS within the hierarchy of planning documents, and the scope and purpose of the resource management system,

- c. the structure of the RPS relative to the changes proposed, and
- d. the workability and implementation of the proposed changes.
- 11. As PC1 is a significant change to the RPS, we don't seek one overall decision on the proposed change as our requests vary by provision. In several parts we support the change, generally with amendments. In other parts, we oppose the provisions. Where not specifically mentioned, we are neutral on the proposal.
- 12. Our submission has been developed after collaboration with other territorial authorities in the region, and with Wellington Water which is part-owned by Hutt City Council. As those authorities are making their own independent submissions, there will be some alignment in requests with those parties, but the respective submissions are not necessarily reflective of each other's views.

Discussion

13. We support the intent of PC1 and the desire to take an integrated management approach to the key resource management issues that are addressed in the proposal. We also appreciate that GWRC must meet its statutory requirements in giving effect to both the National Policy Statements on Freshwater Management and Urban Development.

Climate Change

- 14. We support the intent of the amendments relating to climate change and support the RPS including specific objectives and policies to address this issue. We support stronger objectives supporting emissions reductions. However, the policies and methods need to better integrate with, and not duplicate, non-RMA tools.
- 15. Many of the proposed provisions are also outside the scope of an RPS or are likely to be difficult to implement through the resource management system in practice.

Fresh Water

16. The regional council is obliged to make changes to Chapter 3.8 Fresh Water, in accordance to the National Policy Statement for Freshwater Management. As with other areas of the RPS our submission highlights that there are some limits on what we think is appropriate to include in an RPS.

Indigenous Biodiversity

- 17. We are concerned that the PC1 pre-empts forthcoming national direction on indigenous biodiversity and goes further than what has been signalled in recent consultation on that national direction. The forthcoming National Policy Statement on Indigenous Biodiversity ("NPS-IB") is expected to be gazetted by the end of 2022 and PC1 is inconsistent with the direction that has been signalled in the recent exposure draft.
- 18. This is particularly the case with regard to the timeframes for incorporating 'significant natural areas' into district plans, and the range of matters that will need to be considered in doing so. This creates a risk of duplicated or redundant assessment and adds complexity and consultation fatigue for a community that has already been dealing with this issue for some time.

- 19. We request that the parts of the proposed change that relate to indigenous biodiversity should be deleted, and if further regional direction is required once the NPS-IB is gazetted, pursue a variation or standalone RPS change.
- 20. If that option is not taken up, then the proposed deadline should be reconsidered. Given the changed criteria this council will need to completely reassess indigenous biodiversity in the district, and restart consultation with affected landowners. This is not compatible with a deadline of June 2025, which is possibly before the RPS change will be operative. The deadline should be set at a minimum of 5 years from when the RPS change becomes operative.

Natural Hazards

21. We support the proposed direction on natural hazards. This is consistent with the risk-based approach proposed in our recent Plan Change 56: Enabling Intensification in Residential and Commercial Areas and that we have been preparing as part of our full District Plan review. As with other areas of the RPS change our submission highlights that there are some limits on what we think is appropriate to include in an RPS.

Regional form

- 22. The regional council is obliged to implement clause 3.8(3) of the National Policy Statement on Urban Development, and we generally support the proposed approach in PC1 but with some amendments to improve its application.
- 23. The National Policy Statement on Urban Development ("NPS-UD") already provides most necessary direction, and in many cases the proposal simply restates that national direction. We recommend the RPS does not duplicate the national direction.

Scope of the regional policy statement

- 24. Some of the proposed changes fall outside what can be achieved through the resource management system, or through a Regional Policy Statement. In some cases, the roles of regional and city/district councils appear to have been confused. In other cases, the RPS purports to direct city and district councils in the exercise of non-RMA functions, or to direct bodies with no statutory responsibility to give effect to the RPS.
- 25. We consider that a Regional Policy Statement should bridge national direction with the detailed implementation in regional and district plans, and provide context specific to this region. However, many parts of the proposal either duplicate higher order documents or attempt to replace the role of district plan objectives and policies.
- 26. In some cases, new national direction has been provided since 2013 and therefore the regional direction is no longer required. However, this proposal does not take the opportunity to remove now-redundant direction.
- 27. The changes to the Regional Policy Statement provides significant direction for assessing individual resource consents, which we consider to be an issue. While there are situations in which resource consent decision-makers may need to refer back to higher order documents or even Part 2 of the RMA, we would generally expect regional plans and district plans to be complete and clear enough to provide adequate policy guidance without needing to refer back to higher order documents in most cases.

- 28. Contemporary district plans are generally drafted in a manner so that where activities are generally anticipated by the plan (and higher order documents), most resource consent applications can be considered on a non-notified basis and with restricted discretion. Considering a wide range of issues in each consent is not compatible with this approach.
- 29. In addition, the requirement to consider relatively high level objectives and policies in each resource consent means that each resource consent potentially becomes an opportunity to relitigate and therefore need to re-assess decisions already made at the plan-making stage.

Decisions Requested

- 30. We request the following general decisions:
 - a. Delete all provisions relating to indigenous biodiversity, and prepare a new policy statement change or variation after the upcoming National Policy Statement on Indigenous Biodiversity is gazetted if regional direction is still required.
 - b. Failing that, align the provisions for indigenous biodiversity with the exposure draft of the NPS-IB and amend the deadlines relating to indigenous biodiversity from 30 June 2025 to 5 years after RPS Change 1 becomes operative.
 - c. Delete all non-regulatory policies and methods that apply to city and district councils.
- 31. We request the following decisions in general for all provisions:
 - a. Make all necessary consequential amendments to introductions, notes, formatting, tables, and indexes.
 - b. Provide all further or other consequential relief as may be necessary to fully give effect to the relief sought.
- 32. We also request the following decisions on specific provisions. For some provisions our requested relief is described in general terms. Where we propose specific wording changes, these are shown with <u>underline</u> for additions and <u>strikethrough</u> for deletions, to either the operative or proposed provision as relevant.

Chapter 3 – Resource management issues (etc.)

Provision	Position	Reasons	Relief sought
Amendment to	Oppose	The purpose of including overarching issues is	Omit the issue statements.
Chapter 3 Introduction		presumably to provide a more integrated approach across the range of regional resource management issues in the RPS and subordinate planning documents. As such, it is important that all relevant issues are visible in this overarching section. As proposed, they are not. In general, the Regional Policy Statement is already lengthy and including both issues and objectives does not add significantly to the plan's usability. Accordingly, the Council seeks the deletion of overarching issues.	Alternatively, if the overarching issues are retained, the following amendments are sought: • Reframe the issue statements as general environmental issues, rather than as critiques of current practice. • Ensure issues relating to the needs of the urban environment are included (not just the impacts of the
		These are detailed below.	urban environment on the natural environment)
Amendment to Chapter 3 Introduction – new overarching	Oppose along with other issue statements. If issue statements are included, then	We note that GWRC has addressed concerns raised in the draft by adding an additional issue around the urban environment. However, it still considers only the pressures that the urban environment places on the natural environment, rather than the social and	Delete the issue statement (along with other issues), or if issue statements are retained amend Issue 2 as follows: "Population growth is putting pressure on
issue 2	support with amendment	economic needs for a well-functioning urban environment.	housing and infrastructure capacity. To meet the needs of current and future populations, development will place additional pressure on the natural and built environments. At the same time, there is a need to increase housing supply across the region and ensure that future communities have good access to key services and employment opportunities. Planning decisions will need to consider a

Provision	Position	Reasons	Relief sought
			range of factors that contribute to a well-
			functioning urban environment and how the
			natural and built environment can work
			together to achieve this."
New Objective	Support with	To aid in navigating the RPS, the objective should not	Relocate proposed Objective A out of the
A (within	amendment	be located within a chapter introduction, but stand	chapter introduction and treat consistently
Chapter 3		alone.	with how other objectives in the RPS are
Introduction)			presented.

Chapter 3.1A – Climate Change

Provision	Position	Reasons	Relief sought
New Chapter 3.1A	Support with amendment	The wording of the introduction "seven of the past nine years" will soon be out of date.	Amend the start of the introduction:
Introduction			"As of 2022, long term weather records"
			Or otherwise reword so that it will continue to
			make sense when read in future years.
New Objective CC.2	Oppose	While the intent of this objective is supported, there is limited ability to advance this goal through the resource management system. The policies and methods (other than Policy IM.2, which we comment on below) have limited relevance to this objective compared to other proposed objectives on climate change.	Delete the objective.
New Objective CC.3	Support with amendment	The general intent of the objective is supported. However, we question whether the proposed policies and methods (or any possible policies and methods of an RPS) can take primary responsibility for achieving this goal.	Amend Objective CC.3 to clarify the intent of clause (a)(ii) add to the following note: "Note: while policies and methods of this RPS contribute to achieving this objective, it

Provision	Position	Reasons	Relief sought
			is primarily achieved outside the resource
		In addition, clause (a)(ii) refers to a percentage change	management system, including through the
		in mode share. Mode share is already a percentage –	New Zealand Emissions Trading Scheme"
		the objective should clarify whether this goal is 40	
		percent of the relevant current mode share figure, or 40	
		percentage points.	
New Objective	Support	Support as proposed.	Retain Objective CC.4
CC.4			
New Objective	Support with	Support intent. This objective can primarily be achieved	Amend Objective CC.5 and associated
CC.5	amendment.	only through the methods available to the regional	methods to make clear that they only apply
		council under s30 of the RMA, and through methods	to regional councils. (See also relief sought
		outside the resource management system.	for Method CC.4).
New Objective	Support	Support as proposed.	Retain Objective CC.6
CC.6			
New Objective	Oppose	While the intent of this objective is supported, it can	Delete Objective CC.7
CC.7		only be achieved through non-RMA methods, and	
		therefore does not belong in the RPS.	

Chapter 3.4 – Fresh water

Provision	Position	Reasons	Relief sought
Replacement	Support with	We support the objective, but it simply restates the	Amend Objective 12 to give effect to the
Objective 12	amendment	objectives and principles from section 1.3 of the National	NPS-FW in the regional context, rather than
		Policy statement for Freshwater Management 2020	repeating the higher order direction.
		(NPS-FW). We consider that provisions of higher order	
		national direction should not be duplicated in the RPS.	
		Rather, appropriate objectives drafted for the regional	
		context that give effect to national direction.	

Chapter 3.6 – Indigenous ecosystems

Provision	Position	Reasons	Relief sought
Chapter 3.6 –	Oppose all changes	While indigenous biodiversity is a key issue, we expect	Delete all new provisions and amendments
General		the government to soon gazette a National Policy	to existing provisions and retain existing
Amendment to	Oppose	Statement on Indigenous Biodiversity ("NPS-IB"). The	Operative RPS provisions.
Chapter 3.6		proposed provisions may well conflict with the NPS-IB	
Introduction		especially with regards to the process for identifying	
Amendment to	Oppose	indigenous ecosystems.	
Objective 16			
New Objective	Oppose	We request that all provisions relating to indigenous	
16A		biodiversity be deleted and if regional direction is	
New Objective	Oppose	thought necessary after the NPS-IB is gazetted, that	
16B		should occur through a variation or a separate policy	
New Objective	Oppose	statement change.	
16C			

Chapter 3.8 – Natural hazards

Provision	Position	Reasons	Relief sought
Amendment to	Support	Support as proposed.	Retain proposed amendments to Chapter 3.8
Chapter 3.8			Introduction
Introduction			
Amendment to	Support		Retain proposed amendments to Objective
Objective 19			19.
Amendment to	Support		Retain proposed amendments to Objective
Objective 20			20.
Amendment to	Support		Retain proposed amendments to Objective
Objective 21			21.

Chapter 3.9 – Regional form, design and function

Provision	Position	Reasons	Relief sought
Amendment to Chapter 3.9 Introduction	Oppose	This introduction is very long and does not add to understanding the objectives and policies relating to regional form, design, and function.	Reduce the length of the introduction and ensure it provides sufficient guidance for RPS users about the objectives and policies relating to regional form, design and function.
Replacement of Objective 22	Support	Support as proposed.	Replace Objective 22 as proposed.
New Objective 22B	Oppose	This objective is unclear, particularly in relation to what it means to be "strategically planned". As the objective primarily supports non-regulatory methods and consideration policies, the objective seems unnecessary.	Delete new Objective 22B

Chapter 4.1 – Regulatory policies – direction to district and regional plans (etc.)

Provision	Position	Reasons	Relief sought
New Policy	Support with	District plans have limited ability to regulate how	Substitute new Policy CC.1:
CC.1	amendment	transport infrastructure is operated. District plans	
		regulate land use and cannot generally affect how road	Policy CC.1: Reducing greenhouse gas
		and rail infrastructure is allocated between modes or	emissions associated with transport
		used.	infrastructure – district and regional plans
		In general, the major decisions around how transport	District and regional plans shall include
		infrastructure is designed and constructed to reduce	objectives, policies, and methods that only
		greenhouse gas emissions are locked in when a	enable new transport infrastructure or
		project's broad outlines are set, and the choice is made	significant alterations to transport
		to fund the project. By the time a project is at detailed	infrastructure where it:
		consenting stage, it is too late to make major changes	
		(such as route or mode). Therefore, we see more of the	(a) does not provide added transport network
		detailed design choices as being best achieved outside	capacity for high-carbon passenger transport
		the resource management system, through:	modes; and

Provision	Position	Reasons	Relief sought
		 Decisions on infrastructure investment made in the Regional Land Transport Plan (see amendments proposed to Policy 9 and new Policy ElW.1, and Action 10.1.4 in the Ministry for the Environment's Emissions Reduction Plan) Mode choice decisions made by individuals in response to the incentives provided for by the NZ Emissions Trading Scheme, regional council decisions on public transport fares, etc. This policy retains its importance chiefly through the ability to, and the threat of, inappropriate projects 	(b) to the extent possible for a project of its scale, maximises local and regional mode shift from high-carbon passenger transport modes to low and zero-carbon modes; and (c) is designed and constructed to minimise greenhouse gas emissions; and (d) can be and is intended to be operated to minimise greenhouse gas emissions
		having their consents declined. We therefore suggest amendments to strengthen the policy that it can realistically be used to decline inappropriate projects. That said, we still support the policy's direction to	
		control the design and construction of transport infrastructure to the extent this is possible at the stage it is controlled by the resource management system.	
New Policy CC.2	Oppose, or failing that, amendment	Travel demand management plans are only one tool for achieving travel demand management and driving mode shift. For small developments, developments without parking, or developments in zones already identified as well-located suitable for denser development, they are generally impractical or disproportionately burdensome.	Delete new Policy CC.2.
		We request the policy be deleted, and district plans and resource consent decisions decide what situations	

Provision	Position	Reasons	Relief sought
		would require travel demand management plans as well	
		as the threshold of scale to be applied.	
New Policy	Support with	Support, but a definition for "zero and low-carbon multi-	Retain Policy CC.3
CC.3	amendment	modal transport" needs to be provided.	 Include a definition for 'zero and low-
			carbon multi-modal transport'.
New Policy	Oppose.	This policy is not sufficiently clear for policy statement	Delete Policy CC.4.
CC.4		users to understand what is required.	
New Policy	Oppose, to the	The definition of "nature-based solutions" is not	Delete Policy CC.7
CC.7	extent it applies to	sufficiently clear for policy statement users to	
	territorial authorities.	understand what is required. It is also unlikely that a	
		district or regional plan would fail to provide for nature-	
		based solutions to be part of development and	
		infrastructure planning and design in the absence of this	
		direction.	
Amendment to	Support	Support as proposed	Amend Policy 3 as proposed
Policy 3			
Amendment to	Support	Support as proposed	Amend Policy 7 as proposed
Policy 7			
Amendment to	Support	Support as proposed, note our comments on proposed	Amend Policy 9 as proposed.
Policy 9		new Policy CC.1 that the Regional Land Transport Plan	
		is a useful tool to achieve the relevant objectives.	
Deletion of	Support	Support deletion of this policy.	Delete Policy 10 as proposed.
Policy 10			
New Policy	Support	Support as proposed, note our comments on proposed	Retain Policy EIW.1
EIW.1		new Policy CC.1 that the Regional Land Transport Plan	
		is a useful tool to achieve the relevant objectives.	
Amendment to	Support with	The policy simply restates the direction of the National	Redraft Policy to apply higher order direction
Policy 12	amendment	Policy Statement for Freshwater. We suggest redrafting	in the regional context.
		the policy to apply it in the regional context.	
Deletion of	Support	Support as proposed.	Delete Policy 13 as proposed.
Policy 13			

Provision	Position	Reasons	Relief sought
Amendment to Policy 14	Support with amendment	This policy duplicates other polices in the RPS. (e.g. Policy 15 (i)	Redraft Policy 14 to remove duplication
Amendment to Policy 15	Support	Support as proposed	Amend Policy 15 as proposed.
Amendment to Policy 17	Support	Support as proposed	Amend Policy 17 as proposed.
Amendment to Policy 18	Support	Support as proposed	Amend Policy 18 as proposed.
New Policy FW.1	Neutral with amendment	Neutral on substance of policy but note an error in Table 4: Policy FW.1 is listed as being implemented by Method 1 which applies to city and district councils, but it should be Method 2. This appears to have been swapped with Policy FW.2.	Amend Table 4 as it relates to Policy FW.1 to be implemented by Method 2.
New Policy FW.2	Oppose, or failing that, amendment	While the intent of the policy is supported, there is no way to implement this policy with provisions in a district plan that can adequately be monitored or enforced. Although this provision does allow for consent conditions on subdivisions, the outcomes will also fall within the provisions of: • Wellington Water Limited or its successors as a water provider • The regional council as a water take and use consenting authority In addition, if the policy is retained, there is an error in Table 4 (see our comments on Policy FW.1)	Relief sought:

Provision	Position	Reasons	Relief sought
			And correct Table 4 to refer to Method 1 rather than Method 2.
New Policy FW.3	Support with amendment	This is long, complex and prescriptive. Some of the points relate to requirements already set out in the RMA. Redrafting of this policy is required to make it more succinct.	Retain Policy FW.3, but amend to reduce the length and complexity of the policy by removing clauses that duplicate higher order direction.
New Policy FW.4	Oppose	The question of how to fund stormwater management measures is a solely a decision for territorial authorities and their communities under the Local Government Act. There are a number of different tools territorial authorities can use, one of which is financial contributions. Councils also have other funding options, such as using general revenues, targeted rates, or central government funding assistance. These decisions are best made by territorial authorities based on their local context, rather than being directed through the Regional Policy Statement. There are also a number of issues with this policy as drafted, including the lack of a definition for "fair share", the application to financial contributions levied for permitted activities, and the inaccurate note.	Delete new Policy FW.4
Amendment to Policy 23	Oppose, or failing that, amendment.	We seek the deletion of all the proposed provisions relating to indigenous biodiversity until the upcoming National Policy Statement on Indigenous Biodiversity is gazetted.	Delete amendments to Policy 23 and retain the Operative RPS Policy 23. Failing that, amend the deadline from 30 June 2025 to 5 years after RPS Change 1 becomes operative.

Provision	Position	Reasons	Relief sought
Amendment to	Oppose, or failing	If the provisions are nonetheless added, then HCC	Delete amendments to Policy 24 and retain
Policy 24	that, amendment.	seeks an amendment to the deadline date from 30 June	the Operative RPS Policy 24.
		2025 to 5 years from the operative date of the proposed	
		RPS change 1. This is because the deadline does not	Failing that, amend the deadline from 30
		align with the deadline proposed in the most recent	June 2025 to 5 years after RPS Change 1
		draft of the National Policy Statement on Indigenous	becomes operative.
New Policy IE.1	Oppose, or failing	Biodiversity (5 years from the commencement date of	Delete new Policy IE.1.
	that, amendment.	that NPS).	
Amendment to	Support with	Support the intent of this policy. As some hazards recur	Retain the amendments to Policy 29, but
Policy 29	amendment	with a frequency of less than 1 in 100 years (such as fault ruptures) it should be clarified that it does not	with the following change to clause (b):
		preclude consideration of hazards beyond this time	"use a risk-based approach to assess the
		period.	consequences to subdivision, use and
			development from natural hazard and
			climate change impacts over at least a 100
			year planning horizon;"
Amendment to	Support with	We support removing references that could be	Amend Policy 30 as follows:
Policy 30	amendment	construed as references to national planning standards	
		zones. the current policy in the operative RPS also uses	"Policy 30: Maintaining and enhancing the
		terms in a way that are inconsistent with the national	viability and vibrancy of regionally
		planning standards.	significant centres – district plans
		However, we do not support the concept of "locally	District plans shall include policies, rules
		significant centres". If centres are not of regional	and/or methods that enable and manage a
		significance, then they should not be addressed by the	range of land use activities that maintain and
		Regional Policy Statement.	enhance the viability and vibrancy of:
		The amendments also continue the unnecessary	1. The regionally significant central business
		distinction of "sub-regional" and "suburban" centres in	district main centre of the region, the central
		the operative RPS. While this distinction is made in the	business area of Wellington City;
		list of centres, the policy direction does not reflect this	2. Other regionally significant centres:

Provision	Position	Reasons	Relief sought
		difference and does not accurately reflect differences in	(i) Lower Hutt;
		the size, scale, and role of centres.	(ii) <u>Petone;</u>
			[(iii) and other centres outside the
		We request that all centres other than the Wellington	City of Lower Hutt as appropriate]
		City Centre be listed as "other regionally significant	
		centres". District plans can then set out the hierarchy	3. the locally significant centres of:
		and role of centres a district. We support both the	[list of centres]
		Lower Hutt city centre and the Petone commercial area	
		continuing to be identified as having regional significance.	Explanation
			Policy 30 identifies the hierarchy of regionally
			and locally significant centres within the
			Wellington Region for which district plans
			must maintain and enhance their vibrancy
			and vitality. The centres identified are of
			significance to the region's form for
			economic development, transport movement,
			civic or community investment. Maintaining
			and enhancing the viability and vibrancy of
			these centres is important in order to
			encourage investment and development that
			supports an increased range and diversity of
			activities. It is also important for their
			prosperity and resilience in the face of social
			and economic change. The regional central
			business district area of Wellington City is
			the major centre the main centre in the
			Wellington region; the other key centres also
			provide significant business, retailing
			commercial and community services. This
			policy does not limit territorial authorities
			from identifying additional centres of local or

Provision	Position	Reasons	Relief sought
			sub-regional significance within the district plan."
			(Our submission is neutral on which centres outside the Hutt City Council area are included, other than the Wellington City centre)
Amendment to Policy 31	Support deleting operative policy. Oppose replacement policy.	The operative policy is redundant, and we support it being removed. However, the replacement policy simply repeats the direction of the National Policy Statement on Urban Development, without providing any additional direction or regional context.	Delete Policy 31 as proposed. Delete proposed replacement Policy 31
Amendment to Policy 32	Support.	Support as proposed.	Retain amended Policy 32.
Amendment to Policy 33	Support	Support as proposed.	Retain amended Policy 33.
New Policy UD.1	Support with amendment	While we support the general intent of this policy it is unclear which situations the policy is intended to apply to. At minimum the policy should set out whether it applies only to Māori freehold land, or whether any general land in Maori ownership is included, and which mana whenua groups should be covered.	Amend Policy UD.1 to clarify which situations the policy applies to.

Chapter 4.2 – Regulatory policies – matters to be considered

Provision	Position	Reasons	Relief sought
New Policy IM.1	Support with amendment	While we support the general intent of the policy, these are high level considerations and do not specify the situations where particular action should be taken. This	Amend Policy IM.1 as follows:
		is inevitable given the scale of a Regional Policy	"Policy IM.1: Integrated management – ki uta ki tai – consideration

	Relief sought
Statement and the wide range of situations it must cover. Other than clause (e), which we comment on below, we support the policy in its application to notices of requirement and district plans. District plans are the appropriate place to set policies and rules that provide thresholds for different matters to be considered in resource consents. In relation to clause (e), which covers Māori data sovereignty, while we appreciate the importance of this issue it was not included in the draft proposal on which officers provided feedback. We are not equipped in the time available to make meaningful input on how policy relating to Māori data could work. Hutt City Council is currently doing internal work on a data ethics policy, but it is too soon to include this in a regulatory method in the RPS. Council seeks further engagement with the regional council, tangata whenua/mana whenua, and the community on this matter. Accordingly we oppose clause (e) and seek its deletion, and this matter be pursued through a separate RPS change at a later date if found necessary after meaningful engagement.	When considering an application for a resource consent, a notice of requirement, or a change, variation or review of a regional or district plan particular regard shall be given to: (a) partnering with mana whenua / tangata whenua to provide for mana whenua / tangata whenua involvement in resource management and decision making; and (b) recognising the interconnectedness between air, freshwater, land, coastal marine areas, ecosystems and all living things – ki uta ki tai; and (c) recognising the interrelationship between natural resources and the built environments; and (d) making decisions based on the best available information, improvements in technology and science, and mātauranga Māori; and (e) upholding Māori data sovereignty; and (f) requiring Māori data and mātauranga Māori to be interpreted within Te Ao Māori; and (g) recognising that the impacts of activities may extend beyond immediate and directly adjacent area, and beyond organisational or administrative boundaries

Provision	Position	Reasons	Relief sought
New Policy IM.2	Oppose, and failing that, amendment	While we appreciate the intent of the policy, the matters it addresses are generally not resource management considerations for city and district councils as they cannot be addressed through controlling land use or subdivision. The policy is also not supported by any higher order document or provision in the RMA. If the policy is included, it is also insufficiently clear for	This policy requires that a holistic, integrated view is taken when making resource management decisions. It also requires both regional and district councils to provide for mana whenua / tangata whenua are actively involved in in resource management and decision making, including the protection of mātauranga Māori and Māori data." • Delete Policy IM.2, or failing that, • Amend the policy so that it does not apply to resource consents, or failing that, • Amend the policy to set situations and thresholds for which this assessment should apply.
New Policy CC.9	Support with amendment	assessing resource consents about what situations it applies to, the threshold of significance, and what matters should be considered. While we support the intent of the policy, this assessment is not feasible in relation to individual	Remove the requirement to undertake this assessment for
	a.no.ra.no.ra	resource consent applications.	individual resource consent applications. Include a definition of 'optimise' within RPS Change 1.
New Policy CC.10	Support with amendment	While we support direction on this issue to inform zoning decisions for the appropriate location for freight distribution facilities and industrial areas, this assessment is not feasible in relation to individual resource consent applications.	Remove the requirement to undertake this assessment for individual resource consent applications.

Provision	Position	Reasons	Relief sought
New Policy CC.11	Oppose	This assessment is better conducted as part of funding and design decisions made by transport infrastructure providers. By the time a consent application is made, there is little meaningful action possible to affect whole of life emissions other than to decline a proposal. These assessments should be undertaken in the earlier stages of a proposal, before reaching the RMA stage.	Delete new Policy CC.11
New Policy CC.12	Oppose	The definitions of relevant terms including "nature-based solution", "climate change adaptation", and "climate change mitigation" are not clear enough to implement this policy. In addition, it does not adequately set situations or thresholds where this assessment should occur.	Delete new Policy CC.12
New Policy CC.13	Neutral, with amendment	We are neutral towards the overall intent of the policy but request the policy is amended to make clear that it applies to regional consents (which are the only relevant consents to the policy).	Retain Policy CC.13, but amend as follows: "When considering an application for a regional resource consent,"
New Policy CC.14	Oppose	The principles for water sensitive urban design (clause (b)) and rainwater retention (caluse (c)) duplicate the freshwater-specific policies and should be deleted. The remaining matters cannot be achieved through the regulatory means available to territorial authorities. As such, if this policy is retained, we seek an amendment to clarify that the policy applies to regional plans only.	 Delete new Policy CC.14, or Amend the policy to remove clauses (b) and (c) and clarify that the policy only applies to regional plans.
Amendment to Policy 39	Support with amendment	Support but note that resource consent decisions have little practical ability to determine whether infrastructure contributes to reducing greenhouse gas emissions, and	Amend Policy 39 to clarify that the policy does not require renewable energy projects and regionally significant infrastructure

Provision	Position	Reasons	Relief sought
		the resource management system as a whole is not	projects to conduct a greenhouse gas
		well suited to influencing decisions about alternative	assessment at resource consent stage,
		projects. See our comments on Policy CC.11.	unless the applicant is relying on the
			beneficial environmental effects of
			greenhouse gas emissions reductions to
			justify the project.
Amendment to	Neutral with	No position on the substance of this policy but note a	Amend Table 4: Under Policy 40, remove
Policy 40	amendment	mistake in Table 4: the cross-reference to Method 4	reference to Method 4 and replace with
		(implemented by city and district councils) should be	Method 2.
		Method 2 (Regional plan implementation).	
Amendment to	Support	Support as proposed	Retain amended Policy 41.
Policy 41			
Amendment to	Support	Support as proposed	Retain amended Policy 42.
Policy 42			
Amendment to	Support	Support the deletion of this policy.	Delete Policy 43 as proposed.
Policy 43			
Amendment to	Support	Support as proposed	Retain amended Policy 44.
Policy 44			
New Policy	Support	Support as proposed.	Retain new Policy FW.5 as proposed.
FW.5			
Amendment to	Oppose	While indigenous biodiversity is a key issue, we expect	Delete all new provisions and amendments
Policy 47		the government to soon gazette a National Policy	to existing provisions and retain existing
New Policy IE.2	Oppose	Statement on Indigenous Biodiversity ("NPS-IB"). The	Operative RPS provisions.
		proposed provisions may well conflict with the NPS-IB	
		especially with regards to the process for identifying	
		indigenous ecosystems.	
		We request that all provisions relating to indigenous	
		biodiversity be deleted and if regional direction is	
		thought necessary after the NPS-IB is gazetted, that	

Provision	Position	Reasons	Relief sought
		should occur through a variation or a separate policy statement change.	
Amendment to Policy 51	Support with amendment	Support the intent of this policy. However, we expect district plans will adequately provide for the situations where natural hazards should be considered and this does not need to be revisited in individual resource consents where the district plan has already assessed the level of risk.	Retain amended Policy 51 but modified so that it does not apply to resource consents once the relevant district or regional plan has given effect to Policy 51.
Amendment to Policy 52	Support with amendment	 Support the intent of this policy, but: A suitably specific definition is needed for "room for the river" The reference to innovation is redundant. Innovation is not a goal in and of itself, and whether a solution is innovative is independent of whether it is effective. 	Retain amended Policy 52 but: • provide a definition for "room for the river", and • amend clause (b) as follows: "(b) whether non-structural, soft engineering, green infrastructure, room for the river or Mātauranga Māori options provide a more appropriate or suitably innovative solution;"
Amendment to Policy 55	Support with amendment	Support as proposed.	Retain amended Policy 55.
Amendment to Policy 56	Support with amendment	Support in relation to changes, variations, and reviews of district plans. However, for territorial authority land use and subdivision consents, this level of assessment is likely to be redundant given the more detailed objectives, policies, and assessment criteria that would be included in rural zone and subdivision chapters.	Amend Policy 56 insofar as it applies to resource consents, so that it only applies to regional resource consents.
Amendment to Policy 57	Support with amendment.	While we support direction on this issue to inform decisions on district plans, this type of analysis should be complete at plan-making stage and it is redundant and infeasible to reconsider the issue from scratch for each resource consent.	Amend Policy 57 so that it does not apply to resource consents.

Provision	Position	Reasons	Relief sought
Amendment to Policy 58	Support with amendment	While we support direction on this issue to inform decisions on district plans, this type of analysis should be complete at plan-making stage and it is redundant and infeasible to reconsider the issue from scratch for each resource consent.	Amend Policy 58 so that it does not apply to resource consents.
		There may be resource consents for developments not anticipated in their zone for which this type of assessment will be relevant. However, district plans that themselves implement this policy will have sufficient direction without needing to go up to the Regional Policy Statement as well.	
New Policy UD.2	Support with amendment	While we support direction on this issue to inform decisions on district plans, this type of analysis should be complete at plan-making stage and it is redundant and infeasible to reconsider the issue from scratch for each resource consent. District plans that implement this policy will have adequate triggers for when more detailed assessment is required.	Amend Policy UD.2 so that it does not apply to resource consents.
New Policy UD.3	Support with amendment	We support this direction to meet the requirements of clause 3.8(3) of the NPS-UD. However, the criteria could be improved and made more consistent with the goals of the NPS-UD: • To better provide for non-residential development, • To recognise there may be limitations in monitoring and this should not preclude applicants from providing the assessment instead,	Amend Policy UD.3 as follows: "Policy UD.3: Responsive planning to developments that provide for significant development capacity – consideration When considering a change of a district plan for a development in accordance with clause (d) of Policy 55, particular regard shall be given to whether the following criteria is met:

Provision	Position	Reasons	Relief sought
Provision	Position	To avoid unnecessary assessment which is not necessary to determine if a proposal provides for significant development capacity, To provide a standard for infrastructure provision that recognises that infrastructure capacity cannot always cleanly be assigned and limited to specific areas, and To improve clarity	(a) the location, design and layout of the proposal: (i) contributes to establishing or maintaining the characteristics and qualities of a well-functioning urban environment identified in Policy 55(a)(ii) and Objective 22, (ii) is well-connected to the existing or planned urban area, particularly if it is located along existing or planned transport corridors, (iii) where it provides for housing the proposal will apply a relevant residential zone or other urban zone that provides for high density development or medium density residential development, (b) the proposal makes a significant contribution to meeting a need identified in the latest Housing and Business Development Capacity Assessment, or a
			shortage <u>otherwise</u> identified in monitoring for: (i) a variety of housing that meets the <u>a</u> regional, district, or local shortages
			shortage of housing in relation to the a particular type, size, or format, or

Provision	Position	Reasons	Relief sought
			(ii) business space or land of a particular size or locational type, or
			(iii) community, cultural, health, or educational facilities, and or
			(iv) the proposal contributes to housing affordability through a general increase in supply or through providing non-market housing, and
			(c) when considering the significance of the proposal's contribution to a matter in (b), this means that the proposal's contribution:
			(i) is of high yield relative to either the forecast demand or the identified shortfall,
			(ii) will be realised in a timely (i.e., rapid) manner, <u>and</u>
			(iii) is likely to be taken up, and
			(iv) will facilitate a net increase in district-wide up-take in the short to medium term,
			(d) required development infrastructure can be provided effectively and efficiently for the proposal, <u>taking into account that the</u>

Provision	Position	Reasons	Relief sought
			capacity provided by existing or committed
			infrastructure may already be needed for and
			without material impact on planned
			development infrastructure provision to, or
			reduction in development infrastructure
			capacity available for, other feasible, likely to
			be realised developments, in the short-
			medium term.
			Explanation
			Dollar LID 2 was sides for responsiver and in
			Policy UD.3 provides for responsiveness in
			considering significant development capacity
			under Policy 55(d) and outlines the criteria
			that need to be met for a development to be
			considered to provide 'significant
			development capacity' as required by
			Subpart 2 of the National Policy Statement
			on Urban Development 2020."
			(On a plan and a property of palls for a 12 ft of the control of t
			(See also our requested relief on definitions
			used in this policy).

Chapter 4.3 – Allocation of responsibilities

Provision	Position	Reasons	Relief sought
Amendment to	Oppose	While indigenous biodiversity is a key issue, we expect	Delete all new provisions and amendments
Policy 61		the government to soon gazette a National Policy	to existing provisions and retain existing
		Statement on Indigenous Biodiversity ("NPS-IB"). The	Operative RPS provisions.
		proposed provisions may well conflict with the NPS-IB	

Provision	Position	Reasons	Relief sought
		especially with regards to the process for identifying	
		indigenous ecosystems.	
		We request that all provisions relating to indigenous	
		biodiversity be deleted and if regional direction is	
		thought necessary after the NPS-IB is gazetted, that	
		should occur through a variation or a separate policy	
		statement change.	
New Policy	Oppose	This policy is redundant as it simply repeats provisions	Delete Policy FW.6.
FW.6		of the RMA and NPS-FM.	

Chapter 4.4 – Non-regulatory policies

Provision	Position	Reasons	Relief sought
New Policy	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy CC.16 to make it clear it does
CC.16	to territorial	methods that apply to territorial authorities.	not apply to city and district councils.
	authorities		
New Policy	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy CC.18 to make it clear it does
CC.18	to territorial	methods that apply to territorial authorities.	not apply to city and district councils.
	authorities		
Amendment to	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy 65 to make it clear it does not
Policy 65	to territorial	methods that apply to territorial authorities.	apply to city and district councils.
	authorities		
New Policy	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy FW.7 to make it clear it does
FW.7	to territorial	methods that apply to territorial authorities.	not apply to city and district councils.
	authorities		
New Policy	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy FW.7 to make it clear it does
FW.8	to territorial	methods that apply to territorial authorities.	not apply to city and district councils.
	authorities		
New Policy IE.3	Oppose	While indigenous biodiversity is a key issue, we expect	Delete Policy IE.3
		the government to soon gazette a National Policy	

Provision	Position	Reasons	Relief sought
		Statement on Indigenous Biodiversity ("NPS-IB"). The proposed provisions may well conflict with the NPS-IB especially with regards to the process for identifying indigenous ecosystems.	
		We request that all provisions relating to indigenous biodiversity be deleted and if regional direction is thought necessary after the NPS-IB is gazetted, that should occur through a variation or a separate policy statement change.	
		It is also unclear what is achieved by a direction in the Regional Policy Statement that the Regional Policy Statement should be amended.	
New Policy IE.4	Oppose	While indigenous biodiversity is a key issue, we expect the government to soon gazette a National Policy Statement on Indigenous Biodiversity ("NPS-IB"). The proposed provisions may well conflict with the NPS-IB especially with regards to the process for identifying indigenous ecosystems.	Delete Policy IE.4
		We request that all provisions relating to indigenous biodiversity be deleted and if regional direction is thought necessary after the NPS-IB is gazetted, that should occur through a variation or a separate policy statement change.	
		We also oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	

Provision	Position	Reasons	Relief sought
Amendment to	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Policy 67 to make it clear it does not
Policy 67	to territorial authorities	methods that apply to territorial authorities.	apply to city and district councils.

Chapter 4.5.1 – Regulatory Methods

Provision	Position	Reasons	Relief sought
Amendment to	Support with	Support insofar as any consequential amendments to	Consequential amendment to the list of
Method 1	amendment	the list of policies are made where we have sought the	policies to reflect policies where we seek
		deletion of those policies.	deletion.
Amendment to	Support	Support as proposed.	Retain amendments to Method 3 as drafted.
Method 3			
Amendment to	Support with	The method is appropriate if the policies listed are	Consequential amendment to the list of
Method 4	amendment	modified so that they are less prescriptive and less	policies to reflect policies where we seek
		complicated, and repeated statements of higher order	deletion.
		requirements of the RMA and national policy	
		statements are removed or, modified to have a clear	
		relevance from a regional perspective or interpretation.	

Chapter 4.5.2 – Non-regulatory methods – information and guidance

Provision	Position	Reasons	Relief sought
Amendment to	Support	Support as proposed	Retain amendments to Method 14 as
Method 14			drafted.
Deletion of	Support	Support as proposed	Delete Method 23 as proposed.
Method 23			
Deletion of	Support	Support as proposed	Delete Method 25 as proposed.
Method 25			

Provision	Position	Reasons	Relief sought
New Method UD.1	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities. It is also inappropriate for a method to direct action through the Wellington Regional Leadership Committee	Amend Method UD.1 to remove implementation by city and district councils and remove reference to the Wellington Regional Leadership Committee.
		which is not a statutory body with responsibilities under the resource management system.	

Chapter 4.5.3 – Non-regulatory methods – integrating management

Provision	Position	Reasons	Relief sought
New Method	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Method IM.1 so that it does not apply
IM.1	to territorial authorities	methods that apply to territorial authorities.	to city and district councils.
		See also our comments on proposed Policy IM.1	If the method is retained, amend by deleting clauses (f) and (g).
New Method FW.2	Oppose	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Delete new Method FW.2
Amendment to Method 17	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Amend Method 17 so that it does not apply to city and district councils.
Amendment to Method 22	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Amend Method 22 so that it does not apply to city and district councils.
Deletion of Method 31	Support	Support as proposed	Delete Method 31 as proposed.
Amendment to Method 32	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Amend Method 32 so that it does not apply to city and district councils.
Deletion of Method 33	Support	Support as proposed	Delete Method 33 as proposed.

Provision	Position	Reasons	Relief sought
Amendment to	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Method 34 so that it does not apply
Method 34	to territorial authorities	methods that apply to territorial authorities.	to city and district councils.
Deletion of	Support	Support as proposed	Delete Method 35 as proposed.
Method 35	Сарроп	Support as proposed	Boleto Moulica de ao proposad.
Deletion of	Support	Support as proposed	Delete Method 40 as proposed.
Method 40			
Amendment to	Oppose	The term "complex development opportunity" is not	Delete Method 46.
Method 46		adequately defined (see our comment on the definition)	
		and the method is not adequately supported by higher	If the method is retained, amend Method 46
		order objectives and policies.	so that it does not apply to city and district councils and remove reference to the
		We also oppose the inclusion of non-regulatory policies	Wellington Regional Leadership Committee.
		and methods that apply to territorial authorities.	
		It is also inappropriate for a method to direct action	
		through the Wellington Regional Leadership Committee	
		which is not a statutory body with responsibilities under	
		the resource management system.	
New Method	Oppose	This method is redundant as it is already a requirement	Delete Method UD.2
UD.2		of the National Policy Statement on Urban	
		Development.	

Chapter 4.5.4 – Non-regulatory methods – identification and investigation

Provision	Position	Reasons	Relief sought
New Method CC.4	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Amend Method CC.4 so that it does not apply to city and district councils.
New Method IE.2	Oppose	While indigenous biodiversity is a key issue, we expect the government to soon gazette a National Policy	Delete Method IE.2

Provision	Position	Reasons	Relief sought
Amendment to	Oppose	Statement on Indigenous Biodiversity ("NPS-IB"). The	Retain existing Operative Method 21.
Method 21		proposed provisions may well conflict with the NPS-IB	
		especially with regards to the process for identifying	Failing that, amend the deadline from 30
		indigenous ecosystems.	June 2025 to 5 years after RPS Change 1
			becomes operative.
		We request that all provisions relating to indigenous	
		biodiversity be deleted and if regional direction is	
		thought necessary after the NPS-IB is gazetted, that	
		should occur through a variation or a separate policy	
		statement change.	

Chapter 4.5.5 – Non-regulatory methods – providing support

Provision	Position	Reasons	Relief sought
Amendment to	Oppose in relation	Oppose the inclusion of non-regulatory policies and	Amend Method 53 so that it does not apply
Method 53	to territorial authorities	methods that apply to territorial authorities.	to city and district councils.
Amendment to Method 54	Oppose in relation to territorial authorities	Oppose the inclusion of non-regulatory policies and methods that apply to territorial authorities.	Amend Method 53 so that it does not apply to city and district councils.
Deletion of Method 56	Support	Support as proposed	Delete Method 56 as proposed.

Chapter 5 – Monitoring

Provision	Position	Reasons	Relief sought
Chapter 5 –	Neutral with		Consequential amendments to reflect relief
General	amendments		sought on related provisions.

Appendices and Definitions

Provision	Position	Reasons	Relief sought
Appendices			
New Appendix 1A	Oppose	While indigenous biodiversity is a key issue, we expect the government to soon gazette a National Policy Statement on Indigenous Biodiversity ("NPS-IB"). The proposed provisions may well conflict with the NPS-IB especially with regards to the process for identifying indigenous ecosystems.	Delete Appendix 1A.
		We request that all provisions relating to indigenous biodiversity be deleted and if regional direction is thought necessary after the NPS-IB is gazetted, that should occur through a variation or a separate policy statement change.	
Definitions			
General	Various		Consequential amendments to definitions, deleted definitions, and new definitions as appropriate for our other requested relief.
"Complex development opportunity"	Oppose	It is inappropriate for a definition to outsource the meaning of a definition to a third party, in this case the Wellington Regional Leadership Committee, particularly regarding decisions to be made by that third party in future.	Delete definition. (Note our other relief would delete all uses of this term in the RPS in any case).
"High carbon passenger transport modes"	New definition (consequential)	A definition for this term is needed to implement our requested relief for Policy CC.1 See the discussion of the term "low and zero-carbon modes" for details.	New definition: "Means passenger transport modes that are not low and zero-carbon modes."
"High density development"	Support with amendment	The use of the term "minimum building height" is unclear. District plans do occasionally apply minimum	Amend as follows:

Provision	Position	Reasons	Relief sought
		building height standards but typically provide a maximum or anticipated building height.	"Means areas used predominately for commercial, residential and mixed use urban activities with high concentration and bulk of buildings, such as apartments, and other compatible activities with a minimum an anticipated building height of at least 6
"Low and zero- carbon modes"	New definition (consequential)	A definition for this term is needed for Policy CC.1 both as proposed and to implement our requested relief.	stories." Provide a definition for the term that aligns with the national Emissions Reduction Plan, Waka Kotahi/NZTA's Regional Mode Shift
		We have not provided the text for a proposed definition because this is an area best drafted by the Regional Council for consistency with other plans, policies, and strategies. We would assume the definition would encompass at least walking, cycling, and some public transport. The degree to which the definition covers micromobility, fossil-fuelled public transport, or personal electric cars should be consistent with other strategies on mode shift covering funding.	Plan – Wellington, and other relevant strategies for mode shift.
"Medium density residential development"	Support with amendment	The use of the term "minimum building height" is unclear. District plans do occasionally apply minimum building height standards but typically provide a maximum or anticipated building height.	Amend the term itself (and references): "Medium density residential development" And the definition:
		In addition, the circumstances where this term is used either make it clear that the development is residential, or there is no policy reason to limit the development to being residential. It should be amended to be consistent with the term "high density development".	"Means areas used predominately for residential urban activities with moderate concentration and bulk of buildings, such as detached, semi-detached and terraced housing, low-rise apartments, and other compatible activities with a minimum an

Provision	Position	Reasons	Relief sought
			anticipated building height of at least 3
			stories."
			And amend the term throughout the RPS
			when used.
"Nature-based	Neutral with	This definition is not clear enough to provide direction to	Amend the definition to provide clarity about
solutions"	amendment	plan users. The need for a significant number of examples illustrates this.	what is covered by the term.
"Regionally significant centres"	Support	Support the amendments to the definition as proposed.	Amend the definition as proposed.
"Urban areas"	Support with amendment	Support but seek amendment to be consistent with the term used for our district plan: the City of Lower Hutt District Plan.	Instead of amending to "Lower Hutt city", amend as "City of Lower Hutt city".